Loudoun County Public Library Board of Trustees

AGENDA: LBOT Meeting January 19, 2022

7:00 p.m. CALL TO ORDER

MOMENT OF SILENCE

COMMENTS

Public Comment Board Comment Director's Comment

APPROVAL OF MINUTES December 15, 2021 LBOT Meeting

AGENDA CHANGES

REPORTS

Ashburn Library Report: Branch Manager Mary Butler and Friends Group
Director's Report: Library Director Chang Liu

INFORMATION ITEM:

II 01 LCPL FY 2022 Budget Update

II 02 Staffing Update

II 03 Library Governance Discussion Update

ACTION ITEMS

Al01 Approval of LBOT Meeting Schedule for Calendar Year 2022

CLOSED EXECUTIVE SESSION (if needed)

ADJOURNMENT

Remote access via WebEx for the Library Board of Trustees Meeting

Library Board of Trustees Meeting January 19, 2021 @ 7:00 PM

 $\textbf{Event Address:} \ \underline{\text{https://loudoun-gov.webex.com/loudoun-gov/onstage/g.php?MTID=} \\ eaec198d1177c6626d4713e566e68a433}$

Password: LBOT

Telephone Access Call 1-844-992-4726

Enter access code: 2346 258 9981#

DATE & TIME: January 19, 2022, at 7:00 p.m.

LOCATION: 102 North Street NW Suite A Leesburg VA 20176

ACCOMMODATIONS: To request a reasonable accommodation for any type of disability, please call 703-737-8468. Three days prior notice is requested.

AGENDA: 2022-1-19 Page 1 of 1

Loudoun County Public Library Board of Trustees Meeting Minutes

December 15, 2021

The Library Board of Trustees (LBOT) met Wednesday, December 15, 2021 at 7:07 p.m.

Present Christina Olorunda, Chair

Walter Purnell, Vice Chair

Kush Jenkins Kathleen Kuhn

Priscilla Martínez (arrived approximately 7:15 p.m.)

Monti Mercer Christine Newton Sara Pensgard Chang Liu, Director

Absent Alana Boyajian

I. CALL TO ORDER

Chair Olorunda read the statement for electronic public meetings to ensure the continuity of government during the COVID-19 pandemic. All trustees participated remotely. Chair Olorunda called the meeting to order at 7:09 p.m. and called for a moment of silence.

II. PUBLIC COMMENT

None.

III. BOARD COMMENT

Trustee Purnell noted the positive reception of Director Liu's presentation on the transition of library aide positions to library assistant positions at the December 14, 2021 meeting of the Loudoun County Board of Supervisors Finance, Government Operations and Economic Development Committee (FGOEDC) meeting. Trustee Pensgard also expressed her support for this effort.

Trustee Jenkins shared information about programs at Cascades Library and praised Cascade Library's work and the work being done across the system. Chair Olorunda also expressed appreciation for the work of library staff and highlighted the community's appreciation of the library.

Trustee Newton expressed appreciation for the additional Empact funds for library staff's excellent performance during the pandemic, as did Trustee Martínez.

IV. DIRECTOR COMMENT

Director Liu informed the Board that during her brief leave in December, Deputy Director Michael Van Campen and Branch Services Division Manager Sydney McCoy would be in charge.

V. AGENDA CHANGES

None.

VI. READING AND APPROVAL OF MINUTES

Trustee Newton moved to approve the minutes from the November 17, 2021 LBOT meeting. Trustee Kuhn seconded the motion, which carried **8-0-0-1** (yes/abstained/no/not present).

VII. REPORTS

Rust Library Branch Manager Maria Sogegian presented a report on Rust Library and the Rust Library Advisory Board's work in the past year. The report was received by the LBOT Secretary and placed on file.

VIII. DIRECTOR'S REPORT

Director Chang Liu presented the Director's Report for November 2021. The report was received by the LBOT Secretary and placed on file.

IX. INFORMATION ITEMS

II 01 LBOT Meeting Schedule for Calendar Year 2022

The schedule will be considered as an Action Item during the January 2022 meeting. See document in the December meeting packet.

II 02 Staffing Update

Branch Services Division Manager Sydney McCoy presented a staffing update, noting that there were two internal promotions to Heads of Circulation positions and that two couriers are retiring.

Director Liu gave an update on the December 14th Board of Supervisors FGOEDC, at which the library's request to reclassify all library aide positions to library assistant positions was heard. Director Liu explained that all existing library aides meet the minimum qualifications for assistant positions and that training will be provided.

II 03 Library Governance Discussion Update

Chair Olorunda provided a timeline of the progress of the Library Governance topic and read a statement from Trustee Boyajian which encouraged the Board of Trustees to support motions maintaining the LBOT as a governing board. See Trustee Boyajian's statement attached.

Trustee Pensgard informed the LBOT that the ad hoc committee recommends creating a plan for communicating with state legislators on the issue of library governance, as well as considering communicating with library staff about the LBOT's position.

The trustees discussed the ad hoc committee's recommendations and the library governance issue in general.

At 9:56 p.m., Chair Olorunda moved to enter a closed session to consult with legal counsel on a specific legal matter requiring the provision of legal advice. Trustee Mercer seconded the motion, which carried **8-0-0-1** (yes/abstained/no/not present).

At 10:19 p.m., Chair Olorunda moved to end the closed session, which carried **8-0-0-1** (yes/abstained/no/not present).

X. ACTION ITEMS

Al 01 LCPL Holiday and Closure Schedule 2022

Chair Olorunda moved to approve the proposed 2022 LCPL Holiday and Closure Schedule and Vice Chair Purnell seconded. The motion carried **7-0-1-1** (yes/abstained/no/not present).

Al 02 Library Governance Issue

Chair Olorunda moved to suspend the rules of order for the LBOT in order to take an action not listed in the agenda for the meeting. Trustee Kuhn seconded. The motion carried **8-0-0-1** (yes/abstained/no/not present).

There was further discussion and a series of straw poll votes regarding actions the LBOT could take in relation to library governance.

Chair Olorunda made a motion to approve LBOT's legislative outreach plan to educate the general assembly on the library governance issue, when a bill is created, related to amending §42.1-36 of the Virginia Code. Trustee Mercer seconded the motion which failed **3-4-1-1** (yes/abstained/no/not present).

Chair Olorunda made a motion to approve the LBOT's legislative outreach plan to educate the general assembly on the library governance issue, right now, related to amending §42.1-36 of the Virginia Code. Trustee Kuhn seconded the motion which failed **3-1-4-1** (yes/abstained/no/not present).

Chair Olorunda made a motion to present a formal letter to the Board of Supervisors indicating why the LBOT will not support their legislative agenda item regarding library governance, which will be drafted by the ad hoc committee and approved by the LBOT. Trustee Newton seconded the motion which passed **6-2-0-1** (yes/abstained/no/not present).

Chair Olorunda then moved to reconsider the previous motion which had passed and Trustee Mercer seconded. The motion to reconsider passed **7-1-0-1** (yes/abstained/no/not present).

Chair Olorunda made an amended motion to present a formal letter to the Board of Supervisors indicating why LBOT will not support their legislative agenda item regarding library governance, which will be drafted by the ad hoc committee and as revised by the trustees. The amended motion passed **8-0-0-1** (yes/abstained/no/not present).

XI. ADJOURNMENT

The meeting was adjourned at 11:40 p.m.	
Respectfully submitted by,	Adopted by the Board in January 2022
Chang Liu	
Chang Liu	
Director, LCPL	
	(Signature of Presiding Officer)

Good evening fellow Trustees, Library Staff, and members of the public.

Unfortunately, I am unable to attend tonight's meeting, but I wanted to take this opportunity to share some thoughts.

First, I want to thank library staff for the countless services and programs that keep our communities connected. Right now, my 6-year-old is learning to read. I've never seen a human being go through this type of evolution and I must say, it's remarkable. My husband and I made a promise to each other and our daughter that we would read to her every single day – and we have since the day she was born. And now, she also reads to us each night. I told her the other day that reading is freedom and now that she can read, no one can take that from her. She demonstrated her newfound skill when Grandma's package for Christmas arrived the other day, and Violet said, "I know it's for me. It says American Girl Doll" on the box." I'm sure the stunned look on my face was priceless – there's no going back now! But I often think about how fortunate she is – and we all are – to have LCPL and the staff who make it what it is. So thank you.

We know that as of December 7th, the BoS passed collective bargaining. I can only imagine how confusing a time this must feel for library employees who are hearing that they are not covered by the collective bargaining ordinance and learned that the BoS submitted a motion in the 2022 Legislative Agenda to the Virginia General Assembly to remove the requirement for Loudoun to have a governing library board. There's a lot going on!

I, for one, want to retain the core mission of our library system (Inspiration, Information, Innovation, Inclusion.), ensure intellectual freedom remains uncompromised, and keep political partisanship where it belongs. I believe that to do this, we need to maintain a governing library board. I also believe that we can work on the collective bargaining aspect with the BoS, but dissolving the LBOT of today is not the way to do that. That's why tonight, I ask my fellow Trustees to support motions put forth that help us retain our board – whether it be by advocating in Richmond, urging our Supervisors to withdraw their vote on the Legislative Agenda, or urging the public to join us. I will gladly hand out flyers 25 feet from library building entrances!

We all have a story about the library and the place it holds in our hearts. Right now, my daughter is developing her own narrative – and I bet the library has a starring role. I think that it is in the library's and our community's best interest to do everything we can to keep LBOT a governing board.

Sincerely, Alana Boyajian LBOT Blue Ridge Representative

Loudoun County Public Library Board of Trustees INFORMATION ITEM SUMMARY: II 01 LCPL FY 2022 Budget Update

SUBJECT:	LCPL FY 2022 Budget Update
CONTACT:	Director Chang Liu and Ms. Nan Paek, Manager of Budget and Finance
ACTION DATE:	January 19, 2022
RECOMMENDATION:	Director Liu and Ms. Paek will provide an update on the Library's budget for the first half of the fiscal year 2022 (July 1, 2021 to December 31, 2021).
BACKGROUND:	
ISSUES:	
FISCAL IMPACT:	
DRAFT MOTION:	
ATTACHMENTS:	
NOTES:	
ACTION TAKEN:	

Loudoun County Public Library Board of Trustees INFORMATION ITEM SUMMARY: II 02 Staffing Update

SUBJECT:	Staffing Update
CONTACT:	Director Chang Liu and Ms. Sydney McCoy, Division Manager of Branch Services
ACTION DATE:	January 19, 2022
RECOMMENDATION:	Director Liu and Ms. McCoy will provide an update on the Library's staffing situation.
BACKGROUND:	
ISSUES:	
FISCAL IMPACT:	
DRAFT MOTION:	
ATTACHMENTS:	
NOTES:	
ACTION TAKEN:	

Loudoun County Public Library Board of Trustees INFORMATION ITEM SUMMARY: II 03 Library Governance Discussion Update

SUBJECT:	Library Governance Discussion Update
CONTACT:	Chair Christina Olorunda
ACTION DATE:	January 19, 2022
RECOMMENDATION:	Chair Olorunda will provide an overview of the Board of Supervisors' and LBOT's discussions and actions about LCPL governance so far, then open the floor for comments/questions/suggestions by the Trustees.
BACKGROUND:	
ISSUES:	
FISCAL IMPACT:	
DRAFT MOTION:	
ATTACHMENTS:	 LBOT's letter to the BOS, 12-31-2021; Item 03 Legislative Report- 2022 General Assembly Session.pdf, 01-04-2022 BOS meeting; 01-04-2022 BOS Business Meeting Action Report.pdf
NOTES:	
ACTION TAKEN:	



December 31, 2021

Loudoun County Board of Supervisors 1 Harrison Street, SE, 5th Floor Leesburg, VA 20175

Dear Chair Randall and Members of the Loudoun County Board of Supervisors,

The Loudoun County Library Board of Trustees (LBOT) has been informed of your 2022 Legislative Initiative on Library Governance and has voted not to support this initiative.

Legislative Initiative on Library Governance

Chair Randall moved that the Board of Supervisors add a legislative initiative to the 2022 Legislative Program to seek legislation that amends §42.1-36 of the Code of Virginia where formation, creation, or continued existence of a library board is not mandatory for Loudoun County. (Seconded by Vice Chair Saines. The motion passed 5-3-1: Supervisors Buffington, Kershner, and Letourneau opposed; Supervisor Briskman absent for the vote.)

We do not support this legislative initiative for two main reasons: (1) we believe that there are legislative methods for making collective bargaining available for library employees that do not require an exemption from the state mandate to maintain a governing library board, and (2) we strongly believe that governance of the public library system in Loudoun County must remain apolitical and in the hands of volunteer citizens as mandated by Virginia State law.

This Board of Supervisors has indicated that it is seeking this legislative change in library governance where a library board is not mandatory for Loudoun County in part because this is "the only way to allow library employees to be eligible to join a union and engage in collective bargaining." We respectfully disagree with the idea that a change in library governance is the only way to obtain this option. We have offered an alternative method of achieving this goal by seeking an amendment to the new collective bargaining statute. However, this Board of Supervisors rejected our proposal. We believe that preserving a governing library board is compatible with allowing collective bargaining for library employees but that creative alternatives to your legislative item have not yet been explored. We are willing to collaborate and take the necessary time to fully investigate all alternative methods to ensure the best method is achieved for the 250 library employees and 430,000 Loudoun residents who would be impacted by any change in library governance.

LIBRARY BOARD OF TRUSTEES



This Board of Supervisors has additionally indicated that it is seeking this legislative change in library governance where a library board is not mandatory for Loudoun County because it wants to be the final decision maker regarding the library system. With all due respect, we disagree that this change would be beneficial to the residents of Loudoun County. We believe a change in library governance opens the door to putting intellectual freedom and free access to information at risk — at risk of being influenced and driven by political agendas rather than intellectual freedom.

We highly value First Amendment rights, the freedom for all individuals to have intellectual curiosity and access to diverse viewpoints in programming and materials, as well as the freedom to access information regardless of an individual's background, religious beliefs, economic status and/or political beliefs. We strongly believe the public library system in Loudoun County must continue to be governed by an apolitical governing library board and in the hands of volunteer citizens as mandated by Virginia State law.

Respectfully,

Loudoun County Library Board of Trustees

#3

BOARD OF SUPERVISORS BUSINESS MEETING ACTION ITEM

SUBJECT: Legislative Report- 2022 General Assembly Session

ELECTION DISTRICT: Countywide

CRITICAL ACTION DATE: January 4, 2022

STAFF CONTACTS: Gwen Kennedy, County Administration

Charles Yudd, County Administration

PURPOSE: To seek updates to the 2022 Legislative Program and update the Board of Supervisors (Board) on legislative initiatives and the 2022-2024 biennium budget.

RECOMMENDATIONS: Staff recommends that the legislative initiative making governing library boards not mandatory for the County be removed from the 2022 Legislative Program. Staff also recommends that the County seek and/or support a state budget amendment that would increase group day services by 25.62% and group supported employment services by 21.86%.

BACKGROUND: Prior to the start of the Virginia General Assembly Session in Richmond, the Board collectively formulates and adopts their legislative priorities and position statements to better communicate and influence the actions of the Governor and the General Assembly. The 2022 Legislative Program was adopted by the Board on October 19, 2021, and amended on November 16, 2021. This adopted program serves as guidance for the legislative team, including the County's legislative liaison and the County's contracted legislative lobbyists, Troutman Pepper Strategies (TPS), during the session.

The Virginia General Assembly is expected to convene on January 12, 2022, and will last approximately 60 calendar days. Both the House of Delegates and Senate are expected to meet in person. Each member of the Senate is allowed to request 40 bill drafts and file 25 bills for the session. The legislative team anticipates that the House of Delegates will also have bill limits; however, bill limits for the House members have yet to be announced. Governor Northam introduced his proposed 2022-2024 biennium budget on December 16, 2021, and modification to FY 2022 as part of a caboose budget.

This item contains the following for Board action and information:

<u>Section 1</u> recommends removal of one legislative initiative and updates the Board on progress of the Board's initiatives. (Action Requested)

<u>Section 2</u> provides an overview of proposed legislation related to tolls on the Dulles Greenway. (Information Only)

<u>Section 3</u> provides an update on Governor Northam's proposed 2022-2024 biennium budget and proposes a budget amendment for consideration by the Board. (Action Requested)

Throughout this item, the actual bill language may be found using the embedded links to the Virginia Legislative Information System: 2022 General Assembly Session or previous sessions.

SECTION 1: LEGISLATIVE INITIATIVES

The 2022 Legislative Program¹ was amended by the Board on November 16, 2021 to remove a legislative initiative on sanitary districts for garbage disposal and add an initiative to seek legislation that would amend <u>Virginia Code §42.1-36</u> to make the formation, creation or continued existence of a governing library Board not mandatory in the County. Since then, the legislative team has worked with potential patrons to ensure that the remaining three legislative initiatives in the 2022 Legislative Program were sent to the Division of Legislative Services for drafting by the prefile deadline on November 30, 2021.

The Library Board of Trustees (LBOT) held a meeting on December 15, 2021. At that meeting, the LBOT voted to send the Board a letter indicating why they could not support the Board's legislative initiative to seek legislation that would amend <u>Virginia Code §42.1-36</u> to make a governing library Board not mandatory in the County. Research indicates that the last County to gain similar authority under <u>Virginia Code §42.1-36</u> in 2018, Caroline County, had documentation from the library board in support of the change. If the bill were filed and failed to pass, it would be on record, making it difficult to potentially pass in the future. Therefore, staff is recommending that the initiative be removed from the 2022 Legislative Program, and that legislation not be filed this year.

As of the distribution of this packet (December 30, 2021), none of the Board's initiatives have been introduced. Staff will update the Board regarding legislative initiatives at the January 4, 2022, Board Business Meeting.

SECTION 2: OVERVIEW OF PROPOSED GREENWAY LEGISLATION

Attachment 1 provides a copy of draft legislation for the 2022 General Assembly Session related to the Dulles Greenway. This draft legislation proposes changes to <u>HB 2104</u> which was opposed (9-0) by the Board during the 2021 General Assembly Session. Changes include new provisions that allow the Board to be aware of details of negotiations through a non-disclosure agreement and

¹ The 2022 Legislative Program can be found at www.loudoun.gov/legislative.

discussions in a closed meeting and updates the expiration date of the legislation. A synopsis of the bill is provided below:

This legislation would direct the Commissioner of Highways, in consultation with the Secretary of Transportation and the Secretary of Finance, to evaluate whether it is in the public interest for any roadway within the Commonwealth operated pursuant to the Virginia Highway Corporation Act of 1988 (HCA) to operate instead under the authority and requirements provided by the Public-Private Partnership Act of 1995 (PPTA). The evaluation must consider applicable commercial and financial terms, enhancements to any such roadway, the implementation of distance-based tolling, and the reduction of toll rates, including the toll rates for a full-length trip. The Commissioner is required, prior to determining if the transfer is in the public interest, to solicit input from the Board and hold a meeting with the Transportation Public-Private Partnership Steering Committee (TPPPSC). The Commissioner is also required to hold two public meetings to solicit input from interested stakeholders after the TPPPSC meets. The Commissioner is required to initiate a non-disclosure agreement with the Chair of the Board, the Chair of the County's Transportation Land Use Committee or comparable committee, and the County Attorney of any jurisdiction that contains within the borders of that jurisdiction at least 51% of any road operated under the HCA. The NDA shall prohibit the disclosure of private financial data, proprietary data, and any other confidential data as determined by the Commissioner of Highways. The agreement may authorize the disclosure of such data to members of the Board in a closed meeting. The bill authorizes the Commissioner, if he/she determines it is in the public interest for any such roadway to operate under the PPTA and the Secretary of Transportation and the TPPSC concur, to negotiate and execute a comprehensive agreement with the operator of such roadway to operate under the authority and requirements provided by the agreement. Upon execution of the new agreement, the State Corporation Commission shall transfer all of its records and regulatory oversight responsibilities regarding such roadway to the Department of Transportation. The provisions of the bill expire June 30, 2023.

<u>HB 2104</u> passed the House of Delegates (90-Y 9-N 1-A) but was passed by indefinitely in the Senate Committee on Transportation (9-Y 6-N). Legislation requested by the Board last year, <u>HB 1832</u> and <u>SB 1259</u>, was signed into law and became effective on July 1, 2021. These bills made changes to Virginia Code <u>§56-539</u> and <u>§56-542</u> to provide additional regulatory oversight for future toll rate increase applications made by the operators of the Dulles Greenway.

SECTION 3: STATE BUDGET UPDATE

Budget bills, that include Governor Northam's proposed 2022-2024 biennium budget, have been introduced as <u>HB 30</u> and <u>SB 30</u>. The new biennium budget covers fiscal year (FY) 2023 and FY 2024. Amendments to the 2020-2022 biennium budget, the caboose budget, have been introduced as <u>HB 29</u> and <u>SB 29</u>. The caboose budget makes changes to FY 2022. The proposed budgets include the mandatory deposit to the Revenue Stabilization Fund of \$1.1 billion in FY 2023 and makes a voluntary deposit to the Revenue Reserve Fund of \$564 million in FY 2022. Combined reserve balances will be nearly \$3.9 billion by the end of FY 2023.

Staff continues to work through the budget and its impacts on the County and may provide additional updates on the budget during future Board Business Meeting. Items to highlight at this time include funding priorities of the Board found in the 2022 Legislative Program, other funding items addressed in the 2022 Legislative Program, and those highlighted by the Virginia Association of Counties (VACo) and the Virginia Municipal League (VML). Appropriations provided below come from the general fund unless otherwise noted. Staff is recommending that the County seek/or support a budget amendment related to increasing rates for Group Day Services and Group Supported Employment Services, since this issue is not specifically identified in the 2022 Legislative Program.

Proposed Budget Amendment

The 2022-2024 biennium budget includes \$294 million over the biennium to increase Medicaid rates for service providers providing Developmental Disability Waiver Services. Language included in Item 304KKKK provides authority for the Department of Medical Assistance Services (DMAS) to update the rates for services based on the most recent rebasing estimates. While reviewing the information, staff noted that two services, that currently receive Medicaid Reimbursement, are not listed to receive an increase. These services include Group Day Services and Group Supported Employment Services.

Rebasing the Medicaid reimbursement rates for Developmental Disability Waiver Services was the result of a waiver rate study completed in 2021 by Burns and Associates. That study noted that Group Day Services should be increased by at least 25.62% and Group Supported Employment Services should be increased by 21.86% to be competitive in the market. Group Day and Group Supported Employment service providers are experiencing workforce shortages and increased costs. They provide critical services to the Loudoun community. Group Day services provide group outings and gatherings based on treatment plans, and Group Day Employment Services provide a place of employment. An example of a service provider that provides both of these services in Loudoun County is ECHO. Staff is recommending that the County seek and/or support a budget amendment that would increase group day services by 25.62% and group supported employment services by 21.86%. Increasing the rates for Group Day Services is estimated to cost \$41.1 million each year and Group Supported Employment Services is estimated to cost \$820,000 each year.

2022 Legislative Program State Funding Priorities

- 1. Restoring funding to the Northern Virginia Transportation Authority (NVTA): No additional funding is provided in the budget for NVTA.
- 2. Fully fund Community Service Boards: The 2022 Legislative Program requests that the state fully fund STEP-VA (System Transformation, Excellence and Performance in Virginia) and the MARCUS-Alert System both mandated by the state. Although the proposed biennium budget does not increase funding for current programs in STEP-VA, the budget does provide

funding for the last three services in STEP-VA, funding for cross-step infrastructure, and funding to implement the MARCUS-Alert System. The legislative team will work with staff to determine if any budget amendments are necessary.

- Funding includes \$2 million in FY 2022 and FY 2023 and \$22 million in FY 2024 for crisis services, including support for the expansion of Crisis Intervention Team Assessment Centers or Crisis Stabilization Units into 23-hour crisis receiving or observation centers. In addition to funds appropriated, \$20 million in funding from the American Rescue Plan Act (ARPA) State and Local Recovery Funds is appropriated in central accounts for FY 2023 for community-based crisis services.
- Appropriates \$4.73 million in non-general funds in FY 2023 and \$2.0 million in general funds and \$7.45 million in non-general funds in FY 2024 into the Crisis Call Center Fund (funds come from surcharge on wireless services) to support costs of call center staff in localities. Funding for the operation and maintenance costs of the 988 crisis call center are also provided: \$1.7 million each year of the biennium.
- Provides \$3 million (\$600,000/each region) for phased in implementation of the Marcus Alert System. Region 2 estimated it will be over \$2 million to implement the Marcus Alert System in each CSB.
- The proposed biennium budget includes funding for the last three services in STEP-VA to include psychiatric rehabilitation services, care coordination, and case management services. Funding is also provided for local infrastructure and regional management of STEP-VA Services. See Table 1 for details on appropriations.

Table 1: Funding in Governor's Budget for Last Three Services in STEP-VA

Ston	Governor's Budget								
Step	FY 2023	FY 2024							
Cross Step Infrastructure	\$10,362,375	\$13,889,675							
Psychological Rehab Services	\$2,190,000	\$3,820,000							
Care Coordination	\$6,514,625	\$6,514,625							
Case Management	\$3,178,500	\$4,078,500							
Total	\$22,245,000	\$28,302,800							

3. Additional Appropriation for Medicaid Waiver slots: The budget includes funds for an additional 1,200 Medicaid waiver slots over the biennium for individuals with developmental disabilities, accounting for \$13 million in general fund and \$13 million in non-general funds for FY 2023 and \$26 million in general fund and \$26 million in non-general funds in FY 2024. One hundred slots are provided for Community Living (CL) waiver at the beginning of each fiscal year. A CL waiver is available to both children and adults. In addition to providing in home residential supports, this waiver provides residential group home supports for people with the most intensive needs requiring 24/7 supports. Five hundred slots are provided at the beginning of each fiscal year for Family and Individual Support (FIS) waivers. This waiver is available to both children and adults. People with this waiver may live with their family, friends or in their own homes.

- 4. Increasing Medicaid Reimbursement Rates for Early Intervention and Developmental Disability Case Management Services: The biennium budget does not include increased reimbursement rates for case management services. The legislative team will work to seek a budget amendment.
- 5. Restore full funding for Northern Virginia Cost for Competing Adjustment (COCA): The COCA rate was increased to 18% for support positions during the 2021 General Assembly Session for Planning District 8. The new biennium budget maintains the COCA rate of 18% for both years. Although this is an improvement, it remains below the 2011 level of 25%.
- 6. Support additional appropriations to address purchase and management of body worn cameras: Funding for the purchase and management of body worn cameras is not explicitly listed in the new biennium budget. However, the budget does note that \$113,790 should be provided the first and second year for a coordinator position to manage the Body Worn Camera Grant. The budget notes that any distributions made to a local law enforcement agency under this paragraph require a 50% match from local fund sources.
- 7. Support funding necessary to open and maintain operations of state park in Loudoun: Funding is not provided in the budget for Sweet Run Park. The legislative team will work on seeking a budget amendment.
- 8. Support additional appropriations for judicial and corrections system: Although the jail per diem rates remains the same at \$4 per local responsible inmate per day and \$12 per state responsible inmate per day, the total amount funded for per diems was reduced approximately \$21.4 million over the biennium based on revised inmate population forecasts. Other funding in the biennium for judicial and corrections systems includes:
 - \$7.8 million per year to support additional staffing in General District Court clerk's offices.
 - \$3.9 million in FY 2023 and \$4.1 million in FY 2024 to implement the Office of Executive Secretary of the Supreme Court's magistrate retention plan.
 - \$18 million in FY 2023 and \$19.7 in FY 2024 for new behavioral health case manager positions and the state's share of medical and treatment positions that are currently unfunded. These positions will help correctional facilities comply with new behavioral health care standards under consideration by the Board of Local and Regional Jails.
 - Eliminates language that transferred Technology Trust Fund dollars to Circuit Court Clerk offices to backfill previous budget reductions.
 - No additional funding is provided for Commonwealth's attorneys or for public defenders.
- 9. Support funding for EV-Rebate Program: Funding for the EV-Rebate program is not included in the budget. The budget does speak to electric vehicle (EV) infrastructure. The Commonwealth Transportation Board is directed to develop a plan for the use of funds made available through the National Electric Vehicle Formula Program established through the Infrastructure Investment and Jobs Act (IIJA) by the deadline established by the U.S. Secretary

- of Transportation. The plan must consider designated national electric vehicle charging corridors, opportunities to partner with private parties, and other factors included in federal guidance for such programs.
- 10. Support funding in support of Northern Virginia Science Center (NVSC): No additional operations dollars are provided in the biennium budget at this time, and per NVSC representatives a budget amendment is not needed at this time.
- 11. Locally Assess Planning and Specification and Annual Permit Fee: The budget includes language that limits a locality from charging a fee beyond the state fee of \$40 for plan and specification fees or permit renewal fees. Given the challenges to restaurants, hotels, and others still rebounding from the COVID-19 pandemic, the General Assembly is not likely to amend this language.
- 12. Additional funding for VDOT operations that support local land use review and appropriate road maintenance: Although the overall funding to the Highway System Maintenance and Operations fund increases by \$151 million from FY 2022 to FY 2023, the increase in maintenance dollars is for interstates and primary roads. Maintenance and operations funding for secondary roads decreases from FY 2022 to FY 2023 by \$3.9 million. There are also decreases to the Transportation Operations Services and Highway Maintenance Operations, Program Management and Direction Funding from FY 2022 to FY 2023.
- 13. Support additional appropriations for Local Offices of Virginia Cooperative Extension: The budget does not make a direct allocation to fund urban food programs. However, the budget does provide a \$7.4 million increase to the Cooperative Extension and Agricultural Research Services between FY 2022 and FY 2023 for VA Tech. Additional funding of \$364,770 is provided for Virginia State University in FY 2023. Budget allocations provided for the Virginia Cooperative Extension are made through these two university budgets.
- 14. Restoration of Full Funding for Conservation Grant Programs: The budget includes an additional \$10 million (\$20 million total) in FY 2023 to be deposited in the Virginia Land Conservation Fund. \$10 million is provided in FY 2024. The budget also increases the Virginia Farmland Preservation Fund from \$1 million in FY 2022 to \$3.375 million in FY 2023 and FY 2024.

2022 Human Services Priorities

The 2022 Legislative Program includes five different human services priorities that include support for additional funding.

Alleviating State Hospital Pressures: The caboose budget and biennium budget does include provisions that will help alleviate state hospital pressures. However, many of them are focused on providing funds for the central office and state facilities. Funding includes:

• \$4.2 million in FY 2022 for overtime costs at state hospitals.

- \$9 million in FY 2022 in one-time funds to continue temporary staffing contracts to address staffing shortages at state behavioral health facilities.
- \$3 million in FY 2023 for a contract with the Virginia Health Care Foundation for a pilot project to remove barriers to the mental health workforce, including the payment for supervision costs for individuals seeking degrees in social work or counseling. This is likely to benefit localities as well.
- \$1.9 million in each year of the biennium for the remaining costs of the contract for alternative transportation of individuals under a Temporary Detention Order (TDO) to ensure 24/7 coverage statewide.
- \$1 million in each year of the biennium to expand a pilot program providing transportation for individuals returning from state facilities to their homes.
- \$3.7 million in FY 2023 and \$3.3 million in FY 2024 for discharge assistance planning.
- \$1.65 million in FY 2024 to continue a pilot program for individuals with dementia who may otherwise be admitted to a state facility. The pilot program is funded by ARPA funds in FY 2023.
- At least \$460,000 in both years of the biennium to fund three clinical psychologists who
 will be tasked with completing evaluations of competency to stand trial, sanity at the time
 of the offense, pretrial psychosexual evaluations, and various not guilty by reason of
 insanity acquittee evaluations.
- \$11.25 million in FY 2023 and \$19.1 million in FY 2024 for permanent supportive housing. \$2.5 million per year is set aside for individuals with serious mental illness residing in Northern Virginia.
- \$1.7 million in FY 2023 and \$1.8 million in FY 2024 for additional permanent supportive housing for pregnant/parenting women with substance use disorders.
- The budget includes provisions directing the Department of Behavioral Health and Developmental Services, in consultation with affected stakeholders, to create a plan to provide alternative custody options for individuals under TDOs to reduce the length of time law enforcement is involved and improve patient outcomes. The plan is due September 1, 2022. Sets aside \$3.4 million FY 2024 to implement the plan's recommendations.
- Provides \$650,000 per year to expand and provide additional support to existing mental health dockets.

It is important to note that the state budget includes funding in FY 2023 to complete a comprehensive study of the state behavioral health system, and \$100 million in FY 2024 to implement study recommendations.

Eliminate Priority 1 Development Disabilities Waiver Waiting List: As discussed above, 1,200 new slots for DD waivers are provided. This will not eliminate the priority one waiting list which currently has over 3,000 individuals across the Commonwealth.

Fully Fund STEP-VA and MARCUS Alert System: As noted in the state funding priority section of this item, money provided does not fully fund the current services being provided by under STEP-VA or the funding needed in Northern Virginia to fully fund the MARCUS-Alert System. Funding

is provided for the three additional services under STEP-VA, and \$600,000 is provided directly to each region to phase in implementation of the MARCUS-Alert System.

Increase Opportunities for Attainable Housing: The biennium budget proposes depositing \$70 million in FY 2023 and \$120 million in FY 2024 into the Housing Trust Fund. This would bring totals to \$125 million in FY 2023 and \$175 million in FY 2024 when combined with previous appropriations. As noted in the section on alleviating state hospital pressures, almost \$13 million in FY 2023 and \$21 million in FY 2024 is provided for permanent supportive housing. The biennium budget also includes \$3.3 million each year for the Eviction Prevention and Diversion Pilot Program. This program provides competitive grants to support local or regional eviction programs that use an approach with linkages to local department of social services and legal aid resources. Priority is given to applications that provide a local match in an amount deemed appropriate by the department.

Replacement and Updates to State Supported Computer Systems: The biennium budget includes \$7 million (includes \$3.5 million in non-general funds) in FY 2023 and \$14.2 million (include \$7.1 million in non-general funds) in FY 2024 for the development of an updated child welfare system that meets federal requirements. In addition, the budget also provides \$44 million over the biennium in general funds and non-general funds to replace the Virginia Case Management System. Staff review indicates there is no additional funding provided to update the Pre-Trial and Community Corrections Case Management System.

Behavioral Health and Medicaid Funding

The biennium budget provides funding for community behavioral health and Medicaid to include:

- \$2.2 million in both fiscal years to support the expansion of recovery support services provided by the Virginia Association of Residences. Loudoun Serenity House is an accredited residence provided by this organization.
- \$1.8 million is provided in FY 2023 and FY 2024 to fund six regional specialist positions to provide crisis and diversion services targeted to individuals with dementia who are at risk of institutionalization.
- \$1 million and one position in both years of the biennium provides resources to support state oversight and coordination for an evidence-based prevention and youth media campaign and education efforts related to marijuana legislation.
- Funds to expand the Virginia Mental Health Access Program to include training for early intervention and emergency departments and urgent care providers in the amount of \$2.8 million each year.
- \$5 million in non-general fund is provided in FY 2024 to continue the expansion of substance use disorder workforce training and innovation programs. Programs are funded the first year with ARPA funds.
- \$1.1 million in FY 2023 and \$2.7 million in FY 2024 for the state rental assistance program for individuals with intellectual and developmental disabilities.
- \$650,000 is provided each year of the biennium to expand and provide additional support to existing mental health dockets.

- \$2.5 million in general fund and \$30.5 million in non-general funds over the biennium for care coordination services for Medicaid-eligible individuals 30 days prior to their release from incarceration.
- Funds salary increases for direct care staff at staff behavioral health facilities with \$74 million in FY 2024. Provides \$1.1 million general fund and \$7.8 million in FY 2024 for salary increases for direct care staff in state training centers. Salary increases in FY 2023 for salary adjustments for direct care staff at state behavioral health facilities (\$68.1 million in total) and training centers (\$8.4 million) are funded through ARPA Fiscal Recovery Funds
- \$5 million is provided each year for a suicide and opiate prevention and intervention program for veterans.
- \$1.9 million in FY 2023 and \$3.1 million in FY 2024 is provided for the Department of Medical Assistance Services (DMAS) to address operational backlogs for eligibility redeterminations and appeals.

Broadband Funding

The proposed budget includes \$99.5 million over the biennium to expand broadband infrastructure as part of the Virginia Telecommunications Initiative (VATI). This money is in addition to \$700 million of ARPA funding provided in FY 2022. The budget also includes \$8 million in FY 2023 of ARPA funds to continue Line Extension Customer Assistance Program to support extension of existing broadband networks to low-to-moderate income residents.

Children's Services Act

The budget provides \$50,000 per year in additional training funds. The proposed budget also eliminates current budget language that requires the Office of Children's Services to pursue claims via the Office of Attorney General (upon the request of the local community policy management team) against parents or legal guardians who do not pay agreed-upon sums pursuant to agreements for services.

Communication Sales and Use Tax

The biennium budget continues to take \$2 million each year from the Communication Sales and Use Tax prior to allocating the money to localities.

Education Funding

The following funding is provided for K-12 education in the caboose and biennium budgets:

- The budget eliminates the state portion (1.5 %) of the sales tax on groceries, effective January 1, 2023. The budget includes \$158 million over the biennium as a one-time payment to hold school divisions harmless for the portion of this funding that would be distributed based on school-age population.
- Provides \$500 million in FY 2023 for school construction and modernization of one-time grants to school divisions for nonrecurring costs, including school construction, additions, renovations, and technology costs. The fund allocates a minimum of \$1 million per division with the remainder allotted based on the weighted average daily membership. The School Construction Grant does not require a local match.

- Appropriates \$331.6 million over the biennium for Standards of Quality rebenchmarking.
 Provides an additional \$354.5 million to hold school division harmless for rebenchmarking data that was affected by pandemic-related school closures.
- Includes \$268.5 million over the biennium as support for educationally at-risk students by increasing the At-Risk Add-On program maximum add-on percentages from 26% to 49.5% in FY 2023 and from 26% to 36% in FY 2024.
- \$31.5 million in each year of the biennium is provided to expand the Early Reading Intervention Program that supports additional instruction for students in grades four and five.
- \$10.3 million in FY 2023 and \$15.8 million in FY 2024 is provided to update the cost of the English as a Second Language Standards of Quality program to reflect the number of students with limited English proficiency reported by local school divisions.
- \$9.7 million in FY 2023 and \$10.5 million in FY 2024 is proposed to support additional instructional positions for English language learners under the English as a Second language program based on 22 instructional positions per 1,000 students for whom English is a second language. Current funding is based on a staffing ratio of 20 positions per 1,000 students. This will require additional local funding shares for school divisions not currently staffing at the new standard ratio.
- Language was added to the caboose budget that requires the Virginia Department of Education to account for one-time events that artificially inflated projected data in the calculation of FY 2022 No Loss Payments.
- \$751 million is provided over the biennium to increase salaries for funded Standards of Quality instructional and support positions by 5% in each year of the biennium. Local funds will need to be provided to access the state share of these increases like previous years.

Economic Development/Workforce Funding

The biennium budget includes the same amount of funding each year of the biennium for the Commonwealth Opportunity Fund (\$19.75 million), Go Virginia (\$30 million) and the Virginia Jobs Investment Program (\$4.7 million) as was provided in FY 2022. The budget proposes an increase of \$2 million for the Governor's Agricultural and Forestry Industries Development Fund in FY 2023 for a total of \$3 million; \$1.75 million is provided in FY 2024. The budget provides \$24 million in FY 2023 and \$14 million in FY 2024 for G3 Innovation Grants. The Virginia Community College System is directed to award grants to community colleges to increase their capacity to meet regional labor market needs, expand access to G3 programs, and pilot accelerated learning models. The budget also provides \$100 million in ARPA Fiscal Recovery Funds in FY 2023 for small business assistance through Rebuild Virginia.

Funding for Constitutional Officers, Teachers and State Supported Local Employees

The budget includes \$806.8 million over the biennium to increase salaries for state employees and state-supported local employees by 5% in each year of the biennium. In addition, the budget includes approximately \$74 million over the biennium to increase the entry-level salary of sworn deputy sheriffs to \$42,000. The budget also provides \$15.6 million over the biennium to provide compression adjustments to sworn deputy sheriffs and regional jail offices of \$100 per year of service for incumbents that have served in a Compensation Board-funded position for a minimum

of three years of service, up to a maximum of 30 years of service. Staff is evaluating the impact of these budget items.

Health Funding

The biennium budget includes the following funding for the Department of Health:

- \$1.1 million in FY 2023 and \$1.7 million in FY 2024 is provided for additional comprehensive harm reduction programs. Services include sterile needle distribution, needle exchange, counseling, testing and naloxone distribution.
- \$1 million is provided each year for the Office of Drinking Water to help consolidate small waterworks to reduce health violations, improve economies of scale, and address resiliency and reliability of small/disadvantaged system. The budget also includes \$25 million of ARPA funds each year of the biennium to support access to drinking water at small and disadvantaged community waterworks.
- Provides \$1.6 million in FY 2023 and \$4.15 million in FY 2024 using ARPA/federal funds for continued provision of improvement funds for wells and septic systems for homeowners at or below 200 percent federal poverty guidelines.
- Replaces \$1 million in Temporary Assistance to Needy Families (TANF) funding with a like amount of general fund dollars to continue support for the Resource Mothers Program, which assists pregnant and parenting teens with care coordination and home visits.
- \$2 million in FY 2023 and \$3 million in FY 2024 is provided for substance misuse and suicide prevention efforts.

Natural Resource/Agriculture/Forestry Programs

The budget includes a one-time mandatory deposit in FY 2023 of \$313 million to the Water Quality Improvement Fund. From this appropriation, \$230 million is directed to the Virginia Soil and Water Conservation. The Board is required to allocate \$142 million in funds for agricultural best management practices within the Chesapeake Bay Watershed. In addition, the budget directs \$100 million in FY 2023 to the Stormwater Local Assistance Fund for best management practices (BMPs), BMP retrofits, stream restorations, low impact development projects, buffer restoration, pond retrofits, wetland restorations, and other stormwater improvement projects that meet grant criteria. The budget also includes match funds needed for federal funding provided to the Virginia Clean Water Revolving Loan Fund from the IIJA.

Social Services Funding

The budget includes the following provisions related to funding social services and aging and rehabilitation services:

- Adds one additional position in each of the agency's five regional offices to improve oversight of adult protective services being provided by local departments of social services.
- Provides at least \$2.6 million in each year of the biennium to fund 300 additional guardianship slots and the costs of rebasing existing slots to a statewide minimum.
- Increases the auxiliary grant rate from \$1,562 to \$1,609 in the caboose budget, effective January 1, 2022. Localities pay a 20% match for the auxiliary grant.

- Provides a cost-of-living adjustment for foster care and adoption costs by raising the
 maximum maintenance payments to foster families on behalf of foster children by 5%. This
 is funded by \$2.31 million in general fund and \$1.9 million in non-general funds each year.
- \$4 million is provided each year to fund a pilot program in the Office of New Americans to award grants to immigrant and refugee serving organizations.
- Creates a workgroup on TANF block grant spending to recommend changes necessary to ensure annual structural balance in TANF spending.
- Directs the Department of Social Services to establish an interagency task force to ensure state-level support for local criminal justice diversion initiatives.
- \$400,000 in general fund/\$3.6 million in non-general fund in FY 2023 and \$831,410 in general fund/\$4 million in non-general funds in FY 2024 is provided to fund implementation of the Family First Prevention Services Act, which funds monitoring and evaluation of evidence-based prevention services, appropriates federal transition act funding and funds salaries for allocated program positions.

Transportation Funding

Both the caboose and biennium budgets propose additional funding for transportation to include:

- An additional \$30 million dollars to the Revenue Sharing Program in FY 2022.
- \$197.3 million in FY 2023 and \$208.1 million in FY 2024 to the Revenue Sharing Program. This increases funding by almost \$100 million each year which could be used to expedite restoration of revenue sharing funds delayed by the General Assembly and Commonwealth Transportation Board (CTB) to respond to the pandemic. Action would be required by the CTB.
- Budget language in the caboose and biennium budgets directs the CTB to develop a plan for the allocation of funds made available through a bridge replacement, rehabilitation, preservation, protection, and construction program established pursuant to the IIJA.
- Increases for public transportation programs by \$37 million in FY 2023 and \$52 million in FY 2024.
- Specifies that bus manufacturers that offer to sell, display, or permit the display of sale of transit buses in Virginia are not required to obtain a manufacturer's and dealer's license from the Virginia Department of Motor Vehicles. This allows Virginia to utilize the Federal Transit Administration's bus procurement program.
- A half percent of the state sales tax on groceries is earmarked for transportation projects. This is not backfilled with general fund dollars in the budget. However, the budget presentation from the administration noted the state will receive additional federal transportation money as a result of the IIJA.

FISCAL IMPACT: Staff continues to evaluate the fiscal impacts to the County of the caboose budget and new biennium budget and will provide an update on these impacts at a future Board Business Meeting.

ALTERNATIVES:

- 1. The Board can remove the legislative initiative on a governing library board not being mandatory for the County or take no action.
- 2. The Board can direct staff to seek and/or support a state budget amendment that would increase rates for group day services and group supported employment services in the 2022-2024 biennium budget or take no action.

DRAFT MOTIONS:

Motion 1: Removal of Legislative Initiative on Governing Library Board Not Being Mandatory

1. I move that the Board of Supervisors remove the legislative initiative "Library Board Not Mandatory for Loudoun" from the 2022 Legislative Program.

OR

2. I move an alternate motion.

Motion 2: Budget Amendment Supporting Rate Increases for Group Day and Group Day Supported Employment Services

1. I move that the County seek and/or support a budget amendment that would increase group day services by 25.62% and group supported employment services by 21.86% in Item 304 of the 2022-2024 biennium budget.

OR

2. I move an alternate motion.

ATTACHMENT:

1. Draft Greenway Legislation (dated 11/24/21 with markups)

DRAFT SENATE BILL NO. _____ HOUSE BILL NO. _

1 A BILL to direct the Commissioner of Highways to evaluate whether roadways operating under the 2 Virginia Highway Corporation Act of 1988 should operate under the Public-Private Transportation 3 Act of 1995.

Be it enacted by the General Assembly of Virginia:

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1. § 1. The Commissioner of Highways (the Commissioner), in consultation with the Secretary of Transportation and the Secretary of Finance, shall evaluate whether it is in the public interest for any roadway within the Commonwealth operated pursuant to the Virginia Highway Corporation Act of 1988 (§ 56-535 et seq. of the Code of Virginia), hereinafter referred to as the HCA, to instead be operated as a qualifying transportation facility under the authority and requirements provided by the Public-Private Transportation Act of 1995 (§ 33.2-1800 et seq. of the Code of Virginia), hereinafter referred to as the PPTA. Such evaluation shall consider applicable commercial and financial terms and enhancements to any such roadway, which shall include the implementation of distance-based tolling, benefits to the commuters that use such roadway and the reduction in toll rates, including the toll rate for a full-length trip. Prior to making any determination of whether such a transfer is in the public interest, the Commissioner shall (i) solicit input from the boards of supervisors of the impacted jurisdictions and (ii) hold a meeting of the Transportation Public-Private Partnership Steering Committee (the Committee) established pursuant to § 33.2-1803.2 of the Code of Virginia to outline the goals and objectives of the evaluation. Following the meeting of the Committee, the Commissioner shall hold two public meetings to solicit input from interested stakeholders.

The Commissioner shall initiate a nondisclosure agreement (NDA) with the chairman of the board of supervisors, the chairman of the county's Transportation and Land Use Committee or comparable committee, and the county attorney of any jurisdiction that contains within the borders of that jurisdiction at least 51 percent of any road operated under the HCA. Such NDA shall prohibit the disclosure of private financial data, proprietary data, and any other confidential data as determined by



DRAFT

the Commissioner of Highways. Such agreement may authorize the disclosure of such data to members of the board of supervisors of such jurisdiction in a closed meeting. Any data subject to such NDA shall be exempt from the provisions of the Virginia Freedom of Information Act (§ 2.2-3700 et seq. of the Code of Virginia).

In the event that the Commissioner determines, based on the evaluation and proposed major business terms, that it is in the public interest for any roadway in the Commonwealth operated pursuant to the HCA to instead be operated under the authority and requirements provided by the PPTA, and the Secretary of Transportation concurs, the Commissioner shall present such proposed major business terms and findings to the Committee for its consideration. Prior to presenting the major business terms to the Committee, the Commissioner shall solicit and publish public comment on such proposed major business terms. If the Committee concurs that such operation under the authority and requirements of the PPTA is in the public interest, the General Assembly hereby authorizes the Commissioner to negotiate and execute a new comprehensive agreement between the roadway operator and the Department of Transportation. Notwithstanding § 56-551 of the Code of Virginia Apon execution of such new comprehensive agreement, the corresponding roadway will cease to operate pursuant to the HCA and will immediately become subject to the PPTA. Upon the execution of the new comprehensive agreement, the State Corporation Commission shall retain no further authority with respect to such operation and shall transfer all of its records and regulatory oversight responsibilities regarding such roadway to the Department of Transportation.

In the absence of an executed new comprehensive agreement as authorized hereunder, the State Corporation Commission shall continue to fulfill its regulatory responsibilities under the HCA. The following provisions of the PPTA shall not apply to a new comprehensive agreement entered into under this act: subsection B of § 33.2-1801, §§ 33.2-1802, 33.2-1803, and 33.2-1803.1, subsections B and C of § 33.2-1803.2, and §§ 33.2-1819 and 33.2-1820 of the Code of Virginia.

2. That the provisions of this act shall expire on December 32, 2022.

JUNE 30, 2023



MEMORANDUM COUNTY OF LOUDOUN

DATE: January 6, 2022

TO: Department and Agency Heads

FROM: Tim Hemstreet, County Administrator

SUBJECT: Action Report of the January 4, 2022, Board of Supervisors Business Meeting

Please work with staff to address the Board of Supervisors (Board) action as noted in the Action Report from the January 4, 2022, Board Business Meeting.

Link to webcast of meeting:

https://loudoun.granicus.com/player/clip/6853

ADOPTION OF THE CONSENT AGENDA

Supervisor Buffington moved that the Board of Supervisors approve the following items on consent: 1a, 2, and 4b. (Seconded by Supervisor Briskman. The motion passed 9-0.)

REQUESTS FOR ADDITIONS/DELETIONS TO THE AGENDA

None.

REGIONAL ORGANIZATION UPDATES AND VOICE FOR A CAUSE

Supervisor Briskman, Vice Chair Saines, and Chair Randall reported on the various regional meetings they had attended in recent weeks.

There was no Voice for a Cause.

<u>Link to full discussion:</u>

https://loudoun.granicus.com/player/clip/6853?meta_id=203356

ORGANIZATIONAL MATTERS

A. Adoption of Rules of Order

Chair Randall moved that the Board of Supervisors adopt the Rules of Order for 2022 as shown in Attachment 1 to the January 4, 2022, Board Business Meeting Supplemental Action Item. (Seconded by Vice Chair Saines.)

Chair Randall accepted Supervisor Kershner's Friendly Amendment to change the word "shall" to "may" in Section, XVII. Rules of Order for Public Comments and Public Hearings (A) (1) and (B) (2) when requesting speakers calling to sign up to provide their full name, election district, topic to be presented to the Board, and a means of contact (either a current phone number or email address).

Chair Randall accepted Supervisor Turner's Friendly Amendment to change the word "may" to "should" in Section, XVII. Rules of Order for Public Comments and Public Hearings (A) (1) and (B) (2) when requesting speakers calling to sign up to provide their

full name, election district, topic to be presented to the Board, and a means of contact (either a current phone number or email address).

(The motion, as amended passed 9-0.)

B. Election of Vice-Chairman

Chair Randall nominated Supervisor Saines to serve as Vice-Chair and moved that nominations be closed.

Chair Randall moved that the Board of Supervisors confirm Supervisor Saines to serve as Vice-Chair for 2022. (Seconded by Supervisor Briskman. The motion passed 8-0-0-1: Supervisor Saines abstained.)

C. Standing Committee Assignments

Chair Randall moved that the Board of Supervisors approve the Standing Committee Assignments for 2022 as outlined in the January 4, 2022, Board Business Meeting Supplemental Action Item. (Seconded by Vice Chair Saines. The motion passed 9-0.)

D. Appointments to Regional and County Committees and Commissions

Chair Randall moved that the Board of Supervisors approve the Regional and County Assignments for 2022 as outlined in the January 4, 2022, Board Business Meeting Supplemental Action Item. (Seconded by Vice Chair Saines. The motion passed 9-0.)

E. Schedule Adjustments for 2022

Chair Randall moved that the Board of Supervisors approve the Board meeting schedule adjustments as outlined in the January 4, 2022, Board Business Meeting Supplemental Action Item. (Seconded by Vice Chair Saines.)

Supervisor Briskman moved an amendment to the motion to change the June 21, 2022, Board Business Meeting to June 23, 2022. (Seconded by Supervisor Glass. The motion FAILED 3-6: Supervisors Buffington, Kershner, Letourneau, Randall, Saines, and Umstattd opposed.)

(The Main Motion passed 9-0.)

CEREMONIAL RESOLUTIONS

None.

<u>INFORMATION ITEMS</u>

I-1 COVID-19 (Coronavirus) Update (Countywide)

Dr. David Goodfriend with the Loudoun County Health Department, Erin McLellan with the Office of the County Administrator, and representatives from INOVA Loudoun Hospital and Stone Springs Hospital provided updates to the Board regarding the current status of operations related to the COVID-19 pandemic, including information on the Delta and Omicron variants.

Link to full discussion:

https://loudoun.granicus.com/player/clip/6853?meta_id=203363

Staff Contacts: Dr. David Goodfriend, Health Department; Erin McLellan, County Administration

ACTION ITEMS

1. APPOINTMENTS

1a. Confirmations

Supervisor Buffington moved that the Board of Supervisors confirm the following appointments with terms expiring as noted for each committee. (Consent Item) (Seconded by Supervisor Briskman. The motion passed 9-0.)

Board of Equalization

- John Fuog (at-large Representative) nominated by Supervisor Kershner (term expires December 31, 2024).
- Christine Goodrum (at-large Representative) nominated by Supervisor Kershner (term expires December 31, 2024).
- Kevin Kuesters (at-large Representative) nominated by Supervisor Kershner (term expires December 31, 2024).

Community Services Board

• Mike Taylor (at-large Representative) nominated by Supervisor Kershner (term expires January 4, 2024).

Disability Services Board

- Jennifer Bukovac (at-large Representative) nominated by Supervisor Umstattd (term expires December 31, 2024.
- Jennifer Swiggart (at-large Representative) nominated by Supervisor Kershner (term expires December 31, 2024.
- Timothy Chapman (at-large Representative) nominated by Supervisor Kershner (term expires January 4, 2025.

Loudoun Water Board

• Martin Sultan (at-large Representative) nominated by Supervisor Kershner (term expires December 31, 2025).

Route 28 Landowners Advisory Board

• Michael Huber (at-large Representative) nominated by Supervisor Kershner (term expires December 31, 2025).

1b. Nominations

Affordable Dwelling Unit Advisory Board

• Supervisor Buffington nominated Kama Pollick as the At-large, Single-Family Residential Builder Representative.

Community Services Board

• Chair Randall nominated Julia Richardson and Nick Goddard as at-large Representatives.

Loudoun Water Board

• Chair Randall nominated Martin Sultan as the At-Large Representative.

Lyme Commission

• Supervisor Buffington nominated Sampurna "Sammi" Ulanowsky as the Blue Ridge District Representative.

Zoning Ordinance Committee

- Supervisor Buffington nominated Douglas Forno as the Urban Land Use Planner Representative.
- Chair Randall nominated John Mossgrove as the At-Large Representative.

Staff Contact: David Street, County Administration

2. Administrative Items Report of January 4, 2022

Supervisor Buffington moved that the Board of Supervisors approve the Administrative Items Report of January 4, 2022. (Consent Item) (Seconded by Supervisor Briskman. The motion passed 9-0.)

a. Budget Adjustments

The Board of Supervisors approved the budget adjustments as set out in the January 4, 2022 Administrative Items Report. For FY 2022, increased the General Fund by \$1,948,719.14, increased the State and Federal Grant Fund by \$1,701,587, increased the Public Facilities Fund by \$100,200, increased the Transportation District Fund by \$100,200, decreased the Capital Projects Fund by \$4,895,101.54, increased the Debt Service Fund by \$195,000, increased the General Fund of Loudoun County Public Schools by \$1,442,244, and increased the Capital Improvement Program Fund of Loudoun County Public Schools by \$1,130,000.

Staff Contact: Megan Bourke, Finance and Budget

b. Appointments - Confirmations: Loudoun Water Board - Member Name Correction

The Board of Supervisors approved the confirmation of Mr. Mark Koblos as an at-large Representative on the Loudoun Water Board with a term expiration date of December 31, 2025.

Staff Contact: David Street, County Administration

c. <u>Secondary Road Addition: Brambleton Brandt Property</u>

The Board of Supervisors adopted the resolution provided as Attachment 1 to the January 4, 2022, Board of Supervisors Business Meeting Administrative Items Report 2c.

Staff Contact: Gary Clare & Alan Brewer, Building and Development

3. Legislative Report- 2022 General Assembly Session (Countywide)

Motion 1: Removal of Legislative Initiative on Governing Library Board Not Being Mandatory

Chair Randall moved that the Board of Supervisors remove the legislative initiative "Library Board Not Mandatory for Loudoun" from the 2022 Legislative Program. (Seconded by Supervisor Buffington. The motion passed 9-0.)

Motion 2: Budget Amendment Supporting Rate Increases for Group Day and Group Day Supported Employment Services

Chair Randall moved that the County seek and/or support a budget amendment that would increase group day services by 25.62% and group supported employment services by 21.86% in Item 304 of the 2022-2024 biennium budget. (Seconded by Supervisor Briskman. The motion passed 9-0.)

Staff Contacts: Gwen Kennedy & Charles Yudd, County Administration

4. Finance/Government Operations and Economic Development Committee Reports:

4a. <u>Uses of FY 2021 General Fund Balance (Countywide)</u>

Supervisor Letourneau moved the recommendation of the Finance/Government Operations and Economic Development Committee that the Board of Supervisors appropriate \$25,010,386 of unassigned FY 2021 General Fund Balance for the FY 2022 uses identified in the January 4, 2022 Board Business Meeting Action Item, and authorize the creation of 8.00 FTE in County Administration, 8.00 FTE for the Department of Parks, Recreation, and Community Services, 7.00 FTE for the Department of Family Services, and direct staff to execute a budget adjustment to appropriate estimated revenues of \$70,000 associated with the seven Child Protective Services positions.

Supervisor Letourneau further moved the recommendation of the Finance/Government Operations and Economic Development Committee that the Board of Supervisors direct staff to include up to \$40,000,000 of FY 2021 General Fund Balance for one-time purposes in the FY 2023 Proposed Budget, and reserve \$15,000,000 for a contribution to the County's fiscal reserve. (Seconded by Supervisor Umstattd.)

Supervisor Turner moved an amendment to the motion to allocate \$200,000 of unassigned FY 2021 General Fund Balance to the Loudoun County Soil and Water Conservation District in support of the Agricultural Best Management Practices and Tree Replenishing Cost Share Programs and reduce the main motion's line item recommendation "Replenishment of CIP Contingency Fund" by \$200,000. (Seconded by Chair Randall. The amendment passed 9-0.)

Supervisor Letourneau made a Friendly Amendment to the Main Motion that the Board of Supervisors direct the County Administrator to work with the departments of General Services and Building and Development to develop a reoccurring funding program for soil and water conservation projects.

Supervisor Letourneau amended his Friendly Amendment to forward the topic of funding for the soil and water conservation projects to the Transportation and Land Use Committee for further discussion.

Supervisor Letourneau amended his Friendly Amendment to forward the topic of funding for soil and water conservation projects to the Finance/Government Operations and Economic Development Committee for further discussion.

Supervisor Letourneau accepted Supervisor Buffington's Friendly Amendment that the item be forwarded to the Finance/Government Operations and Economic Development Committee for further discussion no later than June 2022.

(The Main Motion, as amended, passed 9-0.)

Board Request:

The Board requested staff prepare an information item to be placed on a future business meeting agenda regarding the Ordinance change advising the Board that FEMA was requiring the specific modifications to our Ordinance. The information item should detail the following:

- 1. Why was the Board told in 2017 by staff that the proposed modifications to the Floodplain Management ordinances and regulations were required by FEMA?
- 2. Do FEMA requirements require Loudoun County to have a "no rise/no impact" ordinances and regulations?
- 3. Is it accurate that Loudoun was the only jurisdiction in Virginia to make this change? If so, why wasn't the Board told that other jurisdictions were not making these changes?
- 4. Was the Board provided with the practical impacts of the "no rise/no impact" changes proposed by Staff in 2017? If not, why not? If so, what was the Board provided?

Lead Departments responsible for preparing Information Item: Alan Brewer, Building and Development; Valmarie Turner, County Administration

<u>Staff Contacts</u>: Caleb Weitz, Megan Bourke & John Sandy, Finance and Budget; Tim Hemstreet County Administration

4b. <u>Contract Renewal/Fire Apparatus, Ambulance and Heavy-Duty Vehicle Maintenance and Repair (Countywide)</u>

Supervisor Buffington moved the recommendation of the Finance/Government Operations and Economic Development Committee that the Board of Supervisors authorize the Purchasing Agent to renew the contract for Fire Apparatus, Ambulance and Heavy-Duty Vehicle Maintenance and Repair with First Vehicle Services, Inc. for

one year (January 1, 2022, through December 31, 2022) in the amount \$3,500,000. (Consent Item) (Seconded by Supervisor Briskman. The motion passed 9-0.)

<u>Staff Contacts</u>: Brian Miller & Ernest Brown, General Services; Cheryl Middleton & John Sandy, Finance and Budget

CLOSED SESSION

Vice Chair Saines moved that the Board of Supervisors recess this public meeting and enter into closed session pursuant to Section 2.2-3711 (A) (3) of the Code of Virginia to consider disposition of parcels of property for affordable housing in the Blue Ridge Election District.

Vice Chair Saines further moved that the Board of Supervisors recess this public meeting and enter into closed session pursuant to Section 2.2-3711 (A) (3) of the Code of Virginia to consider acquisition of parcels of property for affordable housing in the Catoctin and Leesburg Election Districts.

Vice Chair Saines further moved that the Board of Supervisors recess this public meeting and enter into closed session pursuant to Section 2.2-3711 (A) (1) of the Code of Virginia to consider a personnel matter involving the annual performance review of the County Administrator and the County Attorney. (Seconded by Supervisor Briskman. The motion passed 9-0.)

Vice Chair Saines moved that the closed session be adjourned, that the Board of Supervisors reconvene its public meeting, that the minutes of the public meeting should reflect that no formal action was taken in the closed session, and further move that the Resolution Certifying the Closed Session be adopted and reflected in the minutes of this public meeting. (Seconded by Supervisor Briskman. The motion passed via roll call vote 9-0.)

Resolution Certifying Closed Session

Whereas, the Loudoun County Board of Supervisors this 4th day of January 2022, convened in closed session by an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act:

Now, therefore, be it resolved that the Board of Supervisors does hereby certify that to the best of each member's knowledge, (1) only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act were discussed in the closed session to which this certification applies; and (2) only such public business matters as were identified in the motions by which the said closed session was convened were heard, discussed or considered by the Board of Supervisors.

MOTION FROM CLOSED SESSION

Capretti Land Proposal/Offer for the Acquisition of Old Arcola School Site

Chair Randall moved that the Board of Supervisors direct staff to advertise and place the sale of a portion of the Old Arcola School pursuant to Virginia Code §15.2-1800 on the Public Hearing of the Board scheduled for February 9, 2022, to consider the sale of a portion of up to six acres of the Old Arcola School and the purchase and sales agreement negotiated by County staff and Capretti

Action Report January 4, 2022, Board of Supervisors Business Meeting Page 8

Land Inc. (Seconded by Vice Chair Saines. The motion passed 6-3: Supervisors Buffington, Kershner, and Umstattd opposed.)

ANNOUNCEMENT

Chair Randall announced that the January 4, 2022, Board Business Meeting would be recessed to Wednesday, January 12, 2022, at 5:00PM for the purpose of entering closed session.

Loudoun County Public Library Board of Trustees
ACTION ITEM SUMMARY: Al01 Approval of LBOT Meeting Schedule for Calendar

Year 2022

I Cal ZUZZ	,
SUBJECT:	Approval of LBOT Meeting Schedule for Calendar Year 2022
CONTACT:	Chair Christina Olorunda and Director Chang Liu
ACTION DATE:	January 19, 2022
RECOMMENDATION:	Director Liu proposes the attached LBOT meeting schedule for calendar year 2022 for LBOT's approval.
BACKGROUND	At most LBOT monthly meetings, a branch, division, Friends Group, or Advisory Board gives a report. The attached schedule details the LBOT meeting schedule and the reporting branch/division/Friends/Advisory Board at each meeting.
ISSUES:	
FISCAL IMPACT:	
DRAFT MOTION:	I move to approve the LBOT Meeting Schedule for Calendar Year 2022 as proposed. Or I move to approve the LBOT meeting schedule for calendar year 2022 as proposed, with the exception of moving the December 2022 LBOT meeting to December 14, 2022.
ATTACHMENTS:	Proposed LBOT Meeting Schedule for Calendar Year 2022
NOTES:	
ACTION TAKEN:	



2022 Library Board of Trustees Meeting & Report Schedule LBOT meetings will be held at 7:00 p.m.

NOTE: All meetings will be held virtually until further notice.

DATE	Branch or Division/ Support Group
January 19, 2022	Ashburn Library / FOAL
February 16, 2022	Brambleton Library / FOBL
March 16, 2022	Technology Services Division
April 20, 2022	Cascades Library / Friends Group
May 18, 2022	Gum Spring Library / FROGS
June 15, 2022	Collection Management Services (CMS) Division
July 20, 2022	Law Library / Friends Group
August 2022	RECESS
September 21, 2022	Annual Budget and Personnel Update
October 19, 2022	Lovettsville Library / Friends Group
November 16, 2022	Programming Division / Outreach Services
December 21, 2022	Middleburg Library / Friends Group
DATE TBD	LBOT Retreat

Last Update: 11.30.2021

Library Trust Funds Holdings *12/31/2021*

Irwin Uran Trust Fund	\$	84,393.79	LGIP*	0.085%		
Symington Trust Fund	T \$	86,932.73	LGIP*	0.085%		
	*	00,332.73	LOIF	0.00376		
			CD**	Trade Date	Maturity	Yield
	\$	850,253.31	FVC Bank	03/18/20	03/18/25	1.250%
	\$	851,824.65	FVC Bank	02/19/19	02/19/24	3.005%
	\$	874,814.45	United Bank	03/22/18	03/22/23	3.000%
	\$	845,245.27	United Bank	03/29/17	03/29/22	2.000%
	\$	905,059.01	John Marshall Bank	03/31/21	03/31/26	0.750%
Symington Total	\$	4,414,129.42				
James Horton Trust	1					

James Horton Trust			
Fund	\$ 29,836.15	LGIP*	0.085%

^{*}LGIP balances available for expenses

^{**}CD balances subject to penalty for early withdrawal

Irwin Uran Trust Fund Fund 1220 FY22

	E	Beginning		rior Mo		Revenue				ding Balance	Interest		En		
Month		Balance	Ad	justment	(D	Donations) Expenses Oracle-In		acle-Interest*	E	arned*	Or	acle+Interest	LGIP Rate		
July	\$	84,366.43	\$	-	\$	-	\$	-	\$	84,366.43	\$	4.08	\$	84,370.51	0.058%
August	\$	84,370.51	\$	-	\$	-	\$	-	\$	84,370.51	\$	4.36	\$	84,374.87	0.062%
September	\$	84,374.87	\$	-	\$	-	\$	-	\$	84,374.87	\$	4.22	\$	84,379.09	0.060%
October	\$	84,379.09	\$	-	\$	-	\$	-	\$	84,379.09	\$	4.15	\$	84,383.24	0.059%
November	\$	84,383.24	\$	-	\$	-	\$	-	\$	84,383.24	\$	4.57	\$	84,387.81	0.065%
December	\$	84,387.81	\$	-	\$	-	\$	-	\$	84,387.81	\$	5.98	\$	84,393.79	0.085%
January	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
February	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
March	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
April	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
Мау	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
June	\$		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
Total FY	\$	84,366.43	\$	-	\$	-	\$	-	\$	84,366.43	\$	27.36	\$	84,393.79	

^{*}Interest Earnings Based On Average LGIP Rate For the Month

Symington Trust Fund 1223 FY22

	l	Beginning	Pric	or Month		Revenue			Er	nding Balance	lr	nterest Earned	С	D Interest	Er	nding Balance	Average
Month		Balance		ustment	(D	onations)	Ex	penses		racle-Interest*	(@ LGIP Rate**		Received		racle+Interest	LGIP Rate
July	\$	4,414,101.24	\$	-	\$	-	\$	-	\$	4,414,101.24	\$	8.36	\$	-	\$	4,414,109.60	0.058%
August	\$	4,414,109.60	\$	-	\$	-	\$	-	\$	4,414,109.60	\$	8.94	\$	-	\$	4,414,118.54	0.062%
September	\$	4,414,118.54	\$	(8.61)	\$	-	\$	-	\$	4,414,109.93	\$	4.35	\$	-	\$	4,414,114.28	0.060%
October	\$	4,414,114.28	\$	-	\$	-	\$	-	\$	4,414,114.28	\$	4.27	\$	-	\$	4,414,118.55	0.059%
November	\$	4,414,118.55	\$	-	\$	-	\$	-	\$	4,414,118.55	\$	4.71	\$	-	\$	4,414,123.26	0.065%
December	\$	4,414,123.26	\$	-	\$	-	\$	-	\$	4,414,123.26	\$	6.16	\$	-	\$	4,414,129.42	0.085%
January	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
February	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
March	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
April	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
Мау	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
June	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
Total FY	\$	4,414,101.24	\$	(8.61)	\$	-	\$	-	\$	4,414,092.63	\$	36.79	\$	-	\$	4,414,129.42	

CD's as of 12/31/2021				
\$ 905,059.01	John Marshall Bank	3/31/2021	3/31/2026	0.750%
\$ 850,253.31	FVC Bank	3/18/2020	3/18/2025	1.950%
\$ 851,824.65	FVC Bank	2/19/2019	2/19/2024	3.005%
\$ 874,814.45	United Bank	3/22/2018	3/22/2023	3.000%
\$ 845,245.27	United Bank	3/29/2017	3/29/2022	2.000%

^{*}Ending Balances include CD's and Money Market balances - see holding tab
**Interest Earnings on funds invested at LGIP - Based On Average LGIP Rate For the Month
July and August Interest calculated based off 7.1.20 CD Balances, corrected in September

James Horton Prog for the Arts Trust Fund Fund 1222 FY22

	Beginning Balance		Prior Month Adjustment		Revenue (Donations)				En	ding Balance		Interest	En	ding Balance	Average
Month							Expenses		Oracle-Interest*		Earned*		Oracle+Interest		LGIP Rate
July	\$	28,326.70	\$	-	\$	-	\$	-	\$	28,326.70	\$	1.37	\$	28,328.07	0.058%
August	\$	28,328.07	\$	-	\$	-	\$	-	\$	28,328.07	\$	1.46	\$	28,329.53	0.062%
September	\$	28,329.53	\$	-	\$	-	\$	-	\$	28,329.53	\$	1.42	\$	28,330.95	0.060%
October	\$	28,330.95	\$	-	\$	1,500.00	\$	-	\$	29,830.95	\$	1.47	\$	29,832.42	0.059%
November	\$	29,832.42	\$	-	\$	-	\$	-	\$	29,832.42	\$	1.62	\$	29,834.04	0.065%
December	\$	29,834.04	\$	-	\$	-	\$	-	\$	29,834.04	\$	2.11	\$	29,836.15	0.085%
January	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
February	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
March	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
April	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
Мау	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
June	\$		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.000%
Total FY	\$	28,326.70	\$	-	\$	1,500.00	\$	-	\$	29,826.70	\$	9.45	\$	29,836.15	

^{*}Interest Earnings Based On Average LGIP Rate For the Month